# DEPARTMENT OF AGRICULTURE, ENVIRONMENT AND RURAL AFFAIRS

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# Equality and Human Rights Screening Template

November 2017



# **DAERA Equality** and **Human Rights**Screening Template

DAERA has a statutory duty to screen. This includes our strategies and plans, policies, legislative developments; and new ways of working such as – the introduction, change or end of an existing service, grant funding arrangement or facility. This screening template is designed to help business areas consider the likely equality and human rights impacts of their proposed decisions on different groups of customers, service users, staff and visitors.

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Before carrying out an equality screening exercise it is important that you have received the necessary training and know the current effective guidance first (see HPRM (Trim) link below for Guidance Document). To find out about the training needed, contact - <a href="mailto:equalitybranch@daera-ni.gov.uk">equalitybranch@daera-ni.gov.uk</a>. All screening exercises must be supported by evidence and Quality Assured by Equality Unit prior to being cleared at Grade 3 level.



The accompanying Screening Guidance note provides straightforward advice on how to carry out equality screening exercises. Detailed information about the Section 75 equality duties and what they mean in practice is available on the Equality Commission's website.

Please note: Only plain English<sup>2</sup> should be used in all sections of this document.

The screening template has 4 sections to complete. These are:

[Type here]

<sup>&</sup>lt;sup>1</sup> ECNI 'Section 75 of the NI Act 1998: A Guide for Public Authorities' April 2010. www.equalityni.org

<sup>&</sup>lt;sup>2</sup> Should be easily understood by a 12 year old.

- **Section A** asks you to provide details about the policy / decision that is being screened.
- **Section B** has 4 key questions that require you to outline the likely impacts on equality groups, and all supporting evidence.
- **Section C** has 4 key questions in relation to obligations under the Disability Discrimination Order and the Human Rights Act.
- Section D is the formal record of the screening decision.

## **Section A**

## Details about the policy / decision to be screened – In plain English

| Title of policy / decision to be screened:- Environment Fund 2019 - 2022 |    |   |  |
|--|----|---|--|
|  |    |   |  |
|  | (2 | 1 |  |

#### Brief description of policy / decision to be screened:-

This is a grant scheme which has run in previous years and is administered by NIEA. It is intended to run for the 2019/20 to 2021/22 financial years.

#### Aims and objectives of the policy / decision to be screened:-

The Environment Fund is a strategic 3-year funding programme which is used to distribute Carrier Bag Levy income towards tackling the most acute environmental issues facing Northern Ireland.

# On whom will the policy / decision impact? Consider the internal and external impacts (both actual or potential) Staff service users x rural community other public sector organisations voluntary / community groups / trade unions others, please specify

Are there linkages to other NI Departments / NDPBs? Under the new Programme for Government there is an emphasis on shared responsibility between departments & this should be considered when answering this question.

Whilst there are no direct linkages to other NI Departments/NDPBs for the administration and management of the Environment Fund, there is the potential for NDPBs, such as National Museums NI, to apply for funding under the EF Programme.

# **Section B**

#### Available evidence

What evidence or information (both qualitative and quantitative) have you gathered to inform this policy? Set out all evidence below along with details of the different groups you have met and or consulted with to help inform your screening assessment.

| Section 75 category | Details of evidence or information and engagement   |
|---------------------|---|
| Religious belief    | The Environment Fund is a grant programme through which the Environment, Marine and Fisheries Group (EMFG) allocates around £3 million each year to Not-For-Profit organisations and councils to undertake projects that deliver key environmental outcomes. Projects within the current Fund focus on 4 priority themes:   |
|                     | The application must outline how the project will undertake action to help deliver at least one of the priorities for funding listed below, and how this will be measured.  |
|                     | Land, water, habitats, species and earth science managed to meet national, EU and International commitments and draft Programme for Government requirements:  |
|                     | Tier 1 priority:  a) Developing and delivering management measures which significantly contribute to the achievement of:  o Increasing the percentage of protected area under favourable management,  o Increasing the number of inland waterbodies, transitional, coastal and Bathing Waters reaching good status under the Water Framework Directive.  b) Delivery of management and monitoring measures to support the national and international protection of the Giant's Causeway and Causeway Coast World Heritage Site. |
|                     | <ul> <li>Tier 2 priority:</li> <li>c) Strategic and sustainable positive environmental management of other areas at a landscape scale where there exists a regional or landscape scale action plan and/or strategic approach to achieve priority environmental outcomes;</li> <li>d) Developing and delivering actions to address habitat fragmentation for freshwater priority species on a catchment scale.</li> </ul>  |

|                   | Tier 3 priority:  e) Local scale sustainable environmental management within the context of a regional, landscape or local action plan and/or strategic approach to achieve priority environmental outcomes.  2) Implementation of actions that are essential to delivery of the   |
|-------------------|--|
|                   | Department's strategic outdoor recreation priorities, to increase sustainable public enjoyment and understanding of land and seascapes including:  a) Delivery of core path networks and strategic routes, primarily in partnership with councils; b) Promotion of environmental responsibility and good practice; c) Projects on NIEA sites, particularly for those for whom access is currently difficult.   |
|                   | <ul> <li>3) Delivery of essential evidence and coordination that underpins decision making and action across any of the environmental priorities, including: <ul> <li>a) Monitoring and reporting of change in status and production of statistically reliable long term surveillance indices/data;</li> <li>b) Strategic assessment of the impact of interventions;</li> <li>c) Broad scale scenario planning, horizon scanning and policy analysis;</li> <li>d) Provision of expert advice, including expert advice to the Department;</li> <li>e) Outdoor recreation mapping, assessment of demand and value;</li> <li>f) Collection and analysis of essential new data/information including reviews of existing data/information.</li> <li>g) NI-wide coordination of information, knowledge, resource and funding opportunities.</li> </ul> </li> <li>Research &amp; Development is excluded except where this is an integral part of the wider project.</li> <li>4) Delivery of Northern Ireland wide projects and/or coordination of strategic environmental engagement on behalf of a wide variety of stakeholders, to improve local environmental quality and result in good environmental practice and civic action becoming an intrinsic part of school and community life.</li> </ul> |
|                   | This is carried out regardless of religious belief.  |
| Political opinion | As above, regardless of political opinion.   |
| Racial group      | As above, regardless of racial group.  |
| Age               | As above, regardless of age.   |
| Marital status    | As above, regardless of marital status.  |

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| Sexual orientation    | As above, regardless of sexual orientation.    |
|-----------------------|--|
| Men & women generally | As above, regardless of men & women generally. |
| Disability            | As above, regardless of disability.            |
| Dependants            | As above, regardless of dependants.            |

No evidence held? Outline how you will obtain it: If you do not know you must seek advice from the project manager prior to completing this document.

1. What is the likely impact on <u>equality of opportunity</u> for those affected by this policy, for each of the Section 75 equality categories? What is the level of impact?

| Section 75 category     | Details of likely impact  | Level of impact?<br>Minor/Major/None |
|-------------------------|---|--------------------------------------|
| Religious belief        | The Environment Fund is an environmental funding programme which is open to applications from not for profit organisations and Councils and will have no bearing in terms of its likely impact on equality of opportunity or good relations for people within the equality and good relations categories. | None                                 |
| Political opinion       | As above  | None                                 |
| Racial group            | As above  | None                                 |
| Age                     | As above  | None                                 |
| Marital status          | As above  | None                                 |
| Sexual orientation      | As above  | None                                 |
| Men and women generally | As above  | None                                 |
| Disability              | As above  | None                                 |

| D          | As above | None |
|------------|----------|------|
| Dependants |          |      |

2. Are there opportunities to better promote <u>equality of opportunity</u> for people within the Section 75 equalities categories?

| Section 75 category | If Yes, provide details | If No, provide reasons   |
|---------------------|-------------------------|--|
| Religious<br>belief |                         | No. The Environment Fund is an open competitive environmental funding programme and is equally open to all people within the Section 75 categories to apply. |
| Political opinion   |                         | As above   |
| Racial group        |                         | As above   |
| Age                 |                         | As above   |
| Marital status      |                         | As above   |
| Sexual orientation  |                         | As above   |

| Men and women generally | As above |
|-------------------------|----------|
| Disability              | As above |
| Dependants              | As above |

3. To what extent is the policy likely to impact on good relations between people of different religious belief, political opinion or racial group? What is the level of impact? <u>Think People!</u>

| Good relations category | Likely impact? | Level of impact?<br>Minor/Major/None |
|-------------------------|----------------|--------------------------------------|
| Religious<br>belief     |                | None                                 |
| Political<br>opinion    |                | None                                 |
| Racial group            |                | None                                 |

4. Are there opportunities to better promote <u>good relations</u> between people of different religious belief, political opinion or racial group? <u>Think People!</u>

| Good relations category | If Yes, provide details | If No, provide reasons   |
|-------------------------|-------------------------|--|
| Religious belief        |                         | No. The Environment Fund is an open competitive environmental funding programme and is equally open to all people within the Section 75 categories to apply. |
| Political opinion       |                         | As above   |
| Racial group            |                         | As above   |

## **Section C**

DAERA also has legislative obligations to meet under the <u>Disability Discrimination</u>

<u>Order</u> and <u>Human Rights Act</u> Questions 5 -9 relate to these two areas.

### **Consideration of Disability Duties**

5. Does this proposed policy or decision provide an opportunity for DAERA to better **promote positive attitudes** towards disabled people?

#### Explain your assessment in full

No. The Environment Fund is an open competitive environmental funding programme and does not provide the opportunity for the Department to better promote positive attitudes towards disabled people. However, successful applicants may be able to better promote positive attitudes towards disabled people through environmental work they deliver within their project.

6. Does this proposed policy or decision provide an opportunity to actively **increase the participation** by disabled people in public life?

#### Explain your assessment in full

No. The Environment Fund is an open competitive environmental funding programme and does not provide the opportunity for the Department to actively increase the participation by disabled people in public life. However, successful applicants may engage people with disabilities in the environmental work they deliver within their project. Priority 2 states that Projects on NIEA sites, particularly for those for whom access is currently difficult, will be considered for funding, so this has the potential for applicants to promote positive attitudes towards disabled people by creating accessibility at locations where this is currently difficult.

#### **Consideration of Human Rights**

7. The Human Rights Act (HRA) 1998 brings the European Convention on Human Rights (ECHR) into UK law and it applies in N Ireland. Indicate below (place an X in the appropriate box) any potential *adverse impacts* that the policy or decision may have in relation to human rights issues.

See Annex A for brief synopsis on each of the Human Rights Articles & Protocols

| Right to Life   | Article 2               |  |
|---|-------------------------|--|
| Prohibition of torture, inhuman or degrading treatment                | Article 3               |  |
| Prohibition of slavery and forced labour                              | Article 4               |  |
| Right to liberty and security   | Article 5               |  |
| Right to a fair and public trial                                      | Article 6               |  |
| Right to no punishment without law                                    | Article 7               |  |
| Right to respect for private and family life, home and correspondence | Article 8               |  |
| Right to freedom of thought, conscience and religion                  | Article 9               |  |
| Right to freedom of expression  | Article 10              |  |
| Right to freedom of peaceful assembly and association                 | Article 11              |  |
| Right to marry and to found a family                                  | Article 12              |  |
| The prohibition of discrimination                                     | Article 14              |  |
| Protection of property and enjoyment of possessions                   | Protocol 1<br>Article 1 |  |
| Right to education  | Protocol 1<br>Article 2 |  |
| Right to free and secret elections                                    | Protocol 1<br>Article 3 |  |

8. Please explain any adverse impacts on human rights that you have identified None.

9. Please indicate any ways which you consider the policy positively promotes human rights

None.

#### **Monitoring Arrangements**

Section 75 places a requirement on DAERA to have equality monitoring arrangements in place in order to assess the impact of policies and services etc; and to help identify barriers to fair participation and to better promote equality of opportunity. Please note the following excerpt from The Equality Commission for Northern Ireland in relation to monitoring:

A system must be established to monitor the impact of the policy in order to find out its effect on relevant groups. The results of ongoing monitoring must be reviewed on an annual basis. The public authority is required to publish the results of this monitoring. And they must be included in the public authorities' annual review on progress to the Equality Commission. The Equality Scheme must specify how and where such monitoring information will be published. It is therefore essential that monitoring is carried out in a systematic manner and that the results are widely and openly published.

If the monitoring and analysis of results over a two year period show that the policy results in greater adverse impact than predicted, or if opportunities arise which would allow for greater equality of opportunity to be promoted, the public authority must ensure that the policy is revised to achieve better outcomes for the relevant equality groups.

Outline what data you will collect in the future in order to monitor the impact of this policy or decision on equality, good relations and disability duties.

| Good Relations   | Disability Duties |  |
|------------------|-------------------|--|
| None anticipated | None anticipated  |  |
|                  |                   |  |
|                  |                   |  |

# **Section D – Summary Sheet**

# Formal Record of Screening Decision

| Title of Proposed Policy / Decision being screened   |   |  |
|--|---|--|
| Environment Fund 2019 - 2022   |   |  |
|  |   |  |
| I can co   | nfirm that the proposed policy / decision has been screened for -                           |  |
| $\boxtimes$  | equality of opportunity and good relations  |  |
| $\boxtimes$  | disabilities duties; and  |  |
|  | human rights issues   |  |
| On the basis of the answers to the screening questions, I recommend that this policy / decision is —  *place an X in the appropriate box below |   |  |
|  | *Screened In – Necessary to conduct a full EQIA   |  |
|  | *Corporad Out. No FOIA magazany (as invested)   |  |
|  | * <u>Screened Out</u> – No EQIA necessary (no impacts)                                      |  |
|  | The Environment Fund is an environmental funding programme open to                          |  |
|  | not for profit organisations and Councils to apply, through open                            |  |
|  | competition, for funding to carry out environmental projects at a province                  |  |
|  | wide level. Throughout the process no equality issues have been                             |  |
|  | identified. The Fund will have no bearing in terms of its likely impact on                  |  |
|  | equality of opportunity or good relations for people within the equality and                |  |
|  | good relations categories.  |  |
|  |   |  |
|  | * <u>Screened Out - Mitigating Actions (minor impacts)</u>                                  |  |
|  | Provide a brief note here to explain how this decision was reached:                         |  |
|  | Describe clearly the mitigating actions and / or policy changes that will now be introduced |  |
|  | Explain how these actions will address the inequalities:                                    |  |

# **DAERA Equality** and **Human Rights**Screening Checklist

Before signing off this screening template please confirm that you have completed all the actions listed below.

I can confirm that all the actions listed below have been completed -

| $\boxtimes$ | I have explained any technical issues in plain English (easily  |
|-------------|---|
|             | understood by a 12 year old)  |
|             | I have added evidence and explained my assessments in full  |
|             | I have provided a brief note to justify my decision to 'Screen In' or 'Screen Out'  |
|             | A copy of this screening template and the final decision has been sent to the Equality Unit for their consideration before it has been forwarded for sign-off |

#### Formal Record of Screening Decision (cont.)

Have you issued this document to Equality Unit prior to obtaining Grade 3 signature?

Yes

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Screening assessment completed by (Staff Officer level or above) -

Name: Gerard O'Neill

Grade: DP

Date: 3 July 2018

Branch: Countryside, Coast and Landscape, NIEA

Signature:

Erleies

Screening decision approved by (must be Grade 3 or above) -

Grade: Grade 3

Date: 16 July 2018

Name: [AVII] SMALL

Branch: NIEA | KMF G

Signature: please insert a scanned image of your signature below

Please save the <u>final signed version</u> of the completed screening form in the HPRM container below as soon as possible after completion and forward the HPRM link to Equality Branch at <u>equalitybranch@daera-ni.gov.uk</u>. The screening form will be placed on the DAERA website and a link provided to the Department's Section 75 consultees.



For more information about equality screening, contact -

DAERA Equality Unit Old Library Building County Hall Coleraine BT51 3HS

Email: equalitybranch@daera-ni.gov.uk

Tel: 028 7034 1253

November 2017



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#### Annex A

#### **Synopsis of Human Rights Act Articles & Protocols**

#### **ARTICLE 2**

#### Right to life

- 1. Everyone's right to life shall be protected by law. No one shall be deprived of his life intentionally save in the execution of a sentence of a court following his conviction of a crime for which this penalty is provided by law.
- 2. Deprivation of life shall not be regarded as inflicted in contravention of this Article when it results from the use of force which is no more than absolutely necessary:
  - (a) In defense of any person from unlawful violence;
  - (b) In order to effect a lawful arrest or to prevent the escape of a person lawfully detained;
  - (c) In action lawfully taken for the purpose of quelling a riot or insurrection.

#### ARTICLE 3

#### Prohibition of torture

No one shall be subjected to torture or to inhuman or degrading treatment or punishment.

#### ARTICLE 4

#### Prohibition of slavery and forced labour

- 1. No one shall be held in slavery or servitude.
- 2. No one shall be required to perform forced or compulsory labour.
- 3. For the purpose of this Article the term "forced or compulsory labour" shall not include:
  - (a) Any work required to be done in the ordinary course of detention imposed according to the provisions of Article 5 of this Convention or during conditional release from such detention;
  - (b) Any service of a military character or, in case of conscientious objectors in countries where they are recognised, service exacted instead of compulsory military service;
  - (c) Any service exacted in case of an emergency or calamity threatening the life or well-being of the community;
  - (d) Any work or service which forms part of normal civic obligations.

#### Right to liberty and security

- 1. Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law:
  - (a) The lawful detention of a person after conviction by a competent court;
  - (b) The lawful arrest or detention of a person for non-compliance with the lawful order of a court or in order to secure the fulfilment of any obligation prescribed by law;
  - (c) the lawful arrest or detention of a person effected for the purpose of bringing him before the competent legal authority on reasonable suspicion of having committed an offence or when it is reasonably considered necessary to prevent his committing an offence or fleeing after having done so:
  - (d) the detention of a minor by lawful order for the purpose of educational supervision or his lawful detention for the purpose of bringing him before the competent legal authority;
  - (e) The lawful detention of persons for the prevention of the spreading of infectious diseases, of persons of unsound mind, alcoholics or drug addicts or vagrants;
  - (f) The lawful arrest or detention of a person to prevent his effecting an unauthorised entry into the country or of a person against whom action is being taken with a view to deportation or extradition.
- 2. Everyone who is arrested shall be informed promptly, in a language which he understands, of the reasons for his arrest and of any charge against him.
- 3. Everyone arrested or detained in accordance with the provisions of paragraph 1(c) of this Article shall be brought promptly before a judge or other officer authorised by law to exercise judicial power and shall be entitled to trial within a reasonable time or to release pending trial. Release may be conditioned by guarantees to appear for trial.
- 4. Everyone who is deprived of his liberty by arrest or detention shall be entitled to take proceedings by which the lawfulness of his detention shall be decided speedily by a court and his release ordered if the detention is not lawful.
- 5. Everyone who has been the victim of arrest or detention in contravention of the provisions of this Article shall have an enforceable right to compensation.

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#### Right to a fair trial

- 1. In the determination of his civil rights and obligations or of any criminal charge against him, everyone is entitled to a fair and public hearing within a reasonable time by an independent and impartial tribunal established by law. Judgment shall be pronounced publicly but the press and public may be excluded from all or part of the trial in the interest of morals, public order or national security in a democratic society, where the interests of juveniles or the protection of the private life of the parties so require, or to the extent strictly necessary in the opinion of the court in special circumstances where publicity would prejudice the interests of justice.
- 2. Everyone charged with a criminal offence shall be presumed innocent until proved guilty according to law.
- 3. Everyone charged with a criminal offence has the following minimum rights:
  - (a) To be informed promptly, in a language which he understands and in detail, of the nature and cause of the accusation against him;
  - (b) To have adequate time and facilities for the preparation of his defense;
  - (c) To defend himself in person or through legal assistance of his own choosing or, if he has not sufficient means to pay for legal assistance, to be given it free when the interests of justice so require;
  - (d) To examine or have examined witnesses against him and to obtain the attendance and examination of witnesses on his behalf under the same conditions as witnesses against him;
  - (e) To have the free assistance of an interpreter if he cannot understand or speak the language used in court.

#### ARTICLE 7

#### No punishment without law

- No one shall be held guilty of any criminal offence on account of any act or omission which did
  not constitute a criminal offence under national or international law at the time when it was
  committed. Nor shall a heavier penalty be imposed than the one that was applicable at the time
  the criminal offence was committed.
- This Article shall not prejudice the trial and punishment of any person for any act or omission which, at the time when it was committed, was criminal according to the general principles of law recognised by civilised nations.

#### Right to respect for private and family life

- Everyone has the right to respect for his private and family life, his home and his correspondence.
- 2. There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic well-being of the country, for the prevention of disorder or crime, for the protection of health or morals, or for the protection of the rights and freedoms of others.

#### ARTICLE 9

#### Freedom of thought, conscience and religion

- Everyone has the right to freedom of thought, conscience and religion; this right includes
  freedom to change his religion or belief and freedom, either alone or in community with others
  and in public or private, to manifest his religion or belief, in worship, teaching, practice and
  observance.
- Freedom to manifest one's religion or beliefs shall be subject only to such limitations as are prescribed by law and are necessary in a democratic society in the interests of public safety, for the protection of public order, health or morals, or for the protection of the rights and freedoms of others.

#### ARTICLE 10

#### Freedom of expression

- Everyone has the right to freedom of expression. This right shall include freedom to hold
  opinions and to receive and impart information and ideas without interference by public
  authority and regardless of frontiers. This Article shall not prevent States from requiring the
  licensing of broadcasting, television or cinema enterprises.
- 2. The exercise of these freedoms, since it carries with it duties and responsibilities, may be subject to such formalities, conditions, restrictions or penalties as are prescribed by law and are necessary in a democratic society, in the interests of national security, territorial integrity or public safety, for the prevention of disorder or crime, for the protection of health or morals, for the protection of the reputation or rights of others, for preventing the disclosure of information received in confidence, or for maintaining the authority and impartiality of the judiciary.

#### Freedom of assembly and association

- 1. Everyone has the right to freedom of peaceful assembly and to freedom of association with others, including the right to form and to join trade unions for the protection of his interests.
- 2. No restrictions shall be placed on the exercise of these rights other than such as are prescribed by law and are necessary in a democratic society in the interests of national security or public safety, for the prevention of disorder or crime, for the protection of health or morals or for the protection of the rights and freedoms of others. This Article shall not prevent the imposition of lawful restrictions on the exercise of these rights by members of the armed forces, of the police or of the administration of the State.

#### ARTICLE 12

#### Right to marry

Men and women of marriageable age have the right to marry and to found a family, according to the national laws governing the exercise of this right.

#### ARTICLE 14

#### Prohibition of discrimination

The enjoyment of the rights and freedoms set forth in this Convention shall be secured without discrimination on any ground such as sex, race, colour, language, religion, political or other opinion, national or social origin, association with a national minority, property, birth or other status.

**Protocol 1** 

ARTICLE 1

#### Protection of property

Every natural or legal person is entitled to the peaceful enjoyment of his possessions. No one shall be deprived of his possessions except in the public interest and subject to the conditions provided for by law and by the general principles of international law.

The preceding provisions shall not, however, in any way impair the right of a State to enforce such laws as it deems necessary to control the use of property in accordance with the general interest or to secure the payment of taxes or other contributions or penalties.

Protocol 1

ARTICLE 2

Right to education

No person shall be denied the right to education. In the exercise of any functions which it assumes in relation to education and to teaching, the State shall respect the right of parents to ensure such education and teaching in conformity with their own religious and philosophical convictions.

Protocol 1

ARTICLE

3 Right to free elections

The High Contracting Parties undertake to hold free elections at reasonable intervals by secret ballot, under conditions which will ensure the free expression of the opinion of the people in the choice of the legislature